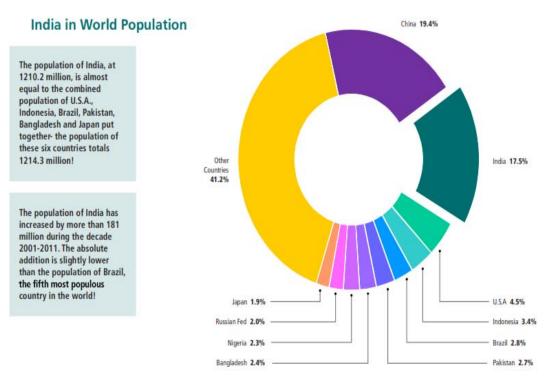
Chapter -2

POPULATION

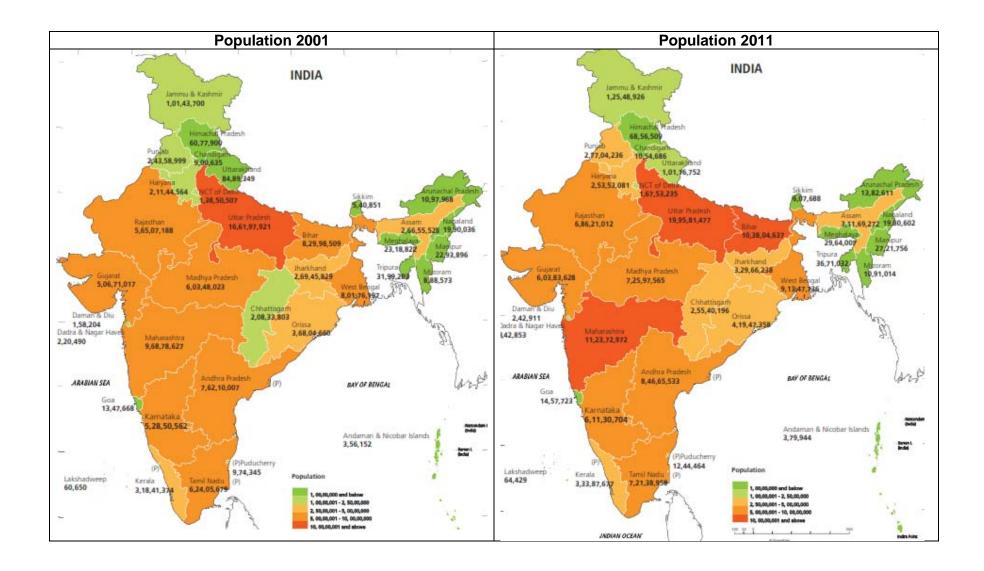
2.1 Introduction India, like many other countries, has come a long way from the initial days of evolution under conditions of high mortality due to famines, accidents, illness, infections and war, when relatively high levels of fertility was essential for speccies survival. Over the years, better equipped in dealing with diseases and vagaries of nature, it has witnessed significant increase in life expectancy alongwith steep fall in mortality. Confronted with malthusian growth, changing social mores and spurred by government interventions, the populaion responded by taking steps to reduce fertility, but the continued increase in number of women in reproductive age has ensured high number of births each year. Consequently, in the world of seven billion people, Indiaalongwith China already occupies a place in the Billionaire club and is likely to overtake China by 2025.

Size, Growth and Structure

2.2 The second most populous country on earth , India accounts for more than 17 per cent of world population mith meagre 2.4 per cent of the world surface area.In contrast, the USA accounts for 7.2 percent of the surface area with only 4.5 percent of the world population

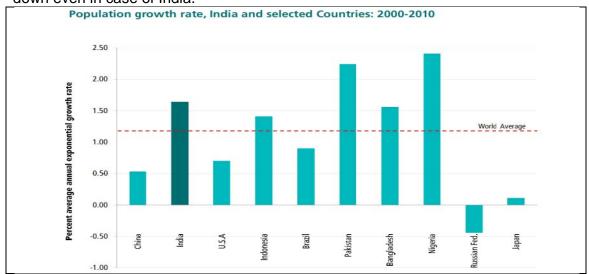


2.3 The statewise population distribution during the two recent census indicates that UP continues to be the most populous state with about 200(16 per cent of total population) million people. States of Maharashtra and Bihar(9 per cent of the total population each) have made the transition to more than 100 million population category. Twenty States and Union Territories now have a population of over ten million. On the other extreme, there are five States and Union Territories in the country that are yet to reach the one million mark.



Population Growth

2.4 As per UN estimates World population grew at annual rate of 1.23 per cent during 2000-2010 with developing countries like India registering a higher growth rate. The population of developed countries like Japan & USA grew at a slower pace with Russia even witnessing a decline in population. China registered a much lower growth rate (third lowest in top ten most populous countries behind Russia & Japan, in fact much lower than USA). It is now estimated that India will overtake china as the most populous country by 2025-30despite the fact that the growth rate has slowed down even in case of India.



Demographic Transition:

2.5 India , at present, is at stage three of the *four stage model** of demographic transition from stable population with high mortality and fertility to stable population with low mortality and fertility, with some of the states/UT's already into stage four.Percentage decadal growth rate of population in has been deciling since 1971-81 at all india level. However, significant fall in case of **EAG States**(Empowered action group states: UP, Uttarakhand, Bihar, Jharkhand, MP, Chhatisgarh, Rajasthan & Orissa) has been noticed for the first time during 2011 census.



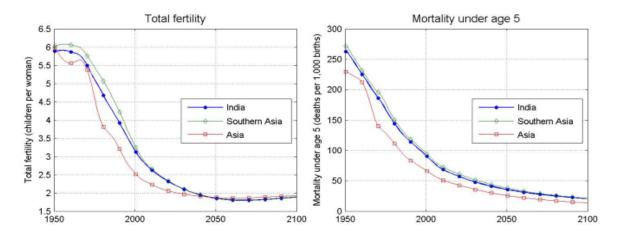
*Stage 1: less developed countries, high birth rate, high no. of deaths due to prevetable causes, stable population

Stage 2: Death rates fall due to improved public health but high fertility due to limited access to health and contraceptive services, spurt in population

Stage 3: Birth rate also falls, population continues to grow due to large no. of people in reproductive age group

Stage 4:Stable population but at a level higher than the initial, low birth & death rates, high social & economic development

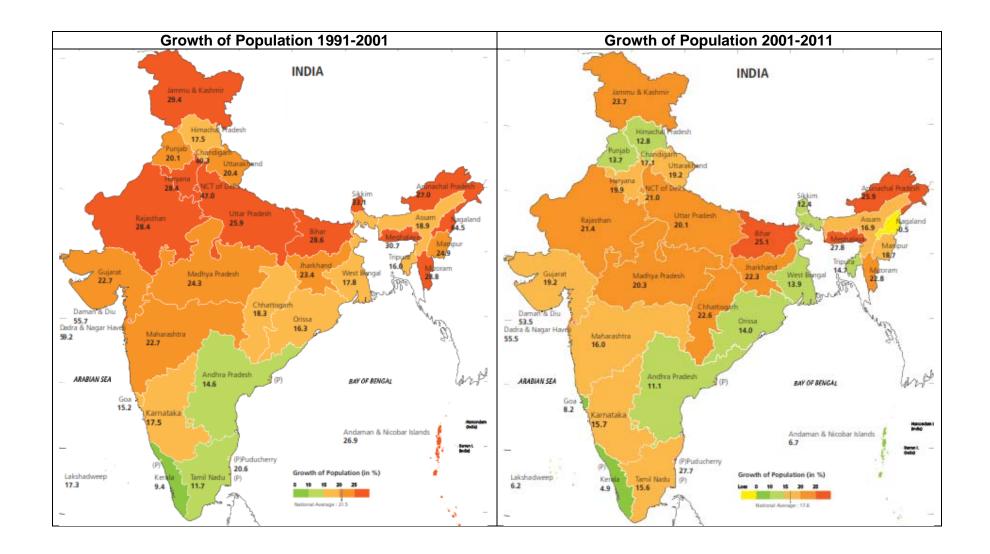
2.6 Since both fertility & mortality have fallen significantly(graph below) & the population still continues to grow , though at a slower pace (graph at pre page), India, presently reflects charactertics of stage three countries in the parlance of demographic transition.



Source :United Nations Department of Economic and Social Affairs/Population Division

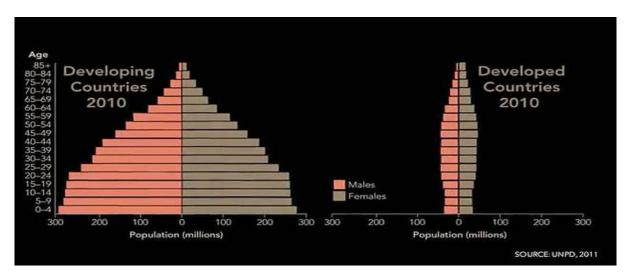
Population Growth-Inter State Comparison:

- 2.7 The EAG group (UP, Uttarakhand, Bihar, Jharkhand, MP, Chhatisgarh, Rajasthan & Orissa indicative of general trend)accounting for about forty three to forty six percent of India's population since 1951 for the first time, during 2011, saw decline in the growth rate (GraphIndia- Population & Percentage Decadal Growth). Amongst EAG states, best performance was seen in case of Orissa followed by Uttarakhand with growth rate in Orissa falling below national level during 2001-11, even though steepest decline was observed in case of Rajsthan followed by UP. Bihar continues to have the highest growth rate. Compared to 1991-2001, only Chhatisgarh has shown an increase in growth rate in case of EAG states.
- 2.8 Amongst non EAG states Tamil Nadu &Puducherry have shown increase in growth rate during 200-1-11 as compared to previous decade. Amongst non EAG states & even otherwise steepest fall (6.7 percent points) during 2001-11, compared to previous decade has been observed in case of Maharashtra. Among the more populous Non EAG states, growth rates of Gujarat, Haryana, Delhi& Jammu Kashmir are higher than the current national average.

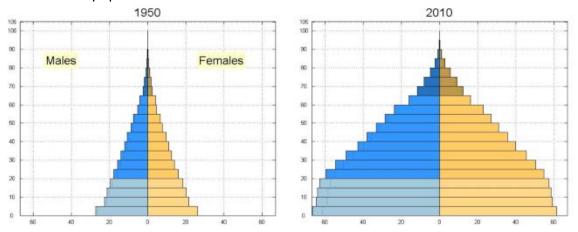


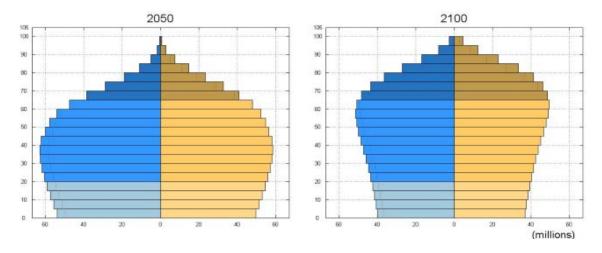
Population Structure:

- 2.9 Population Pyramidsrepresent complex changes in age structure of the population. In developed countries the shape is almost cylindrical instead of a pyramid because of the high life expectancy, low fertility and relatively low population in reproductive age group. In these countries, advantages of stable population are challenged by higher dependency ratio since the working age population is less.
- 2.10. In contrast to the above , population of most of the devloping countries including (India) consists of large proportions of childern and persons in reproductive age group. For now and thenear future , population projections for India augur well since it will have a large segment of population in the working age group , with considerably decreased dependency ration putting it in a position to reap **demographic dividend.**



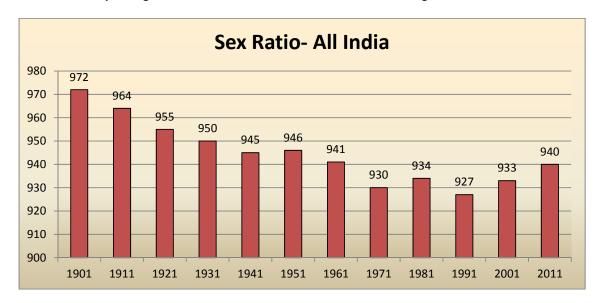
Population by Age Group and Sex (absolute numbers) dotted line indicate excess male/female population





Sex wise composition:

2.11 After an all time low sex ratio (No. of females per thousand males) of 927 in 1991, the sex ratio of India has shown improvement during last two decades. Sex ratio, as per the recent census is 940 which is largely comparable to the best performance (941 in 1961) in last fifty years. Several steps, including gender equality awareness campaigns were taken by the government to arrest the trend of declining sex ratio.



- **2.12 Statewise comparison with all India Averages**The lowest sex ratio among the States has been recorded in Haryana (877), Jammu & Kashmir (883) and Sikkim (889). Among the UTs the lowest sex ratio has been returned in Daman & Diu (618), Dadra & Nagar Haveli (775) and Chandigarh (818).
- **2.13 Increase/ decrease in sex ratio at state level** Among the major States, Bihar, Jammu Kashmir and Gujarat have experienced a fall in the sex ratio. The decline ranged from 2 points in Gujarat to 9 points in Jammu & Kashmir. Other smaller Union Territories showing steep decline are Dadra & Nagar Haveli(37 points) and Daman and Diu (92 points). Perceptible increase has been observed in the major States such as Uttar

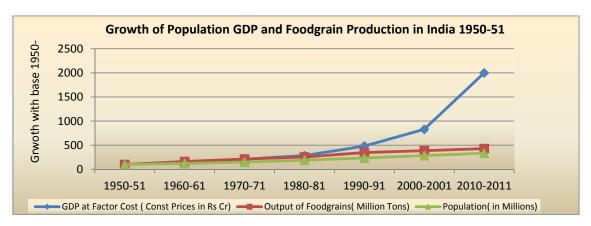
Pradesh, Rajasthan, Jharkhand, Orissa, Chattisgarh, Madhya Pradesh, Andhra Pradesh, West Bengal, Maharashtra, Kerala, Tamil Nadu, Punjab and all the States located in the North East.

2.14 It is interesting to note that States having historically low sex ratio such as Punjab, Haryana, Delhi and Chandigarh have shown appreciable increase in the sex ratio in Census 2011 with Chandigarh & Delhi showing an improvement of more than 40 points compared to 2001. Majority of the States identified as gender critical for special attention and intervention as part of the Census 2011 have shown increasing trend in the sex ratio as per the provisional results.

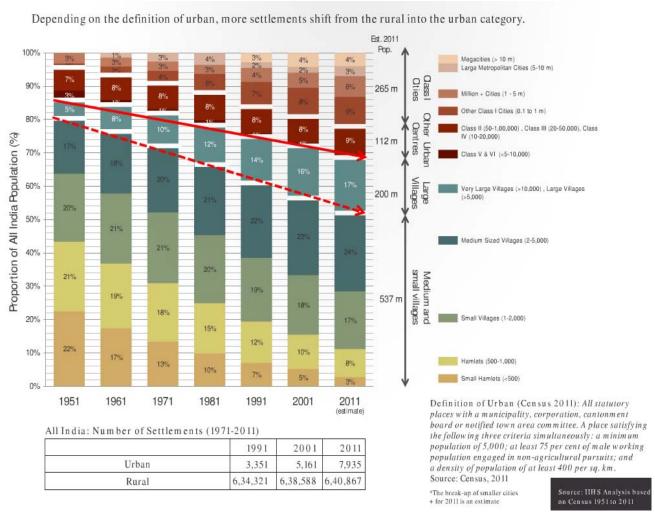
Population & Issues:

2.15 Population is interchangeably viewed as resource or a problem depending on the context. Increasing population is concern for developing& underdeveloped nations whereas some advanced nations are battling issues of aging population and population decline. India currently at stage three of demographic transition (low mortality & fertility but high births because of large number of people in reproductive age group due to high fertility of previous generations, with huge population size is being increasingly reckoned as an emerging power in the world on the count of its popultaion size, its favourable structure & robust economy. However, it also requires tackling issues stemming from a burgeoning population. Experience around the world indicates that towards the end of demographic transition (i.e. stage four) countries achieve stable population with high social & economic development. However during the phase of expansion, in a country with high population density like India, malthusian concerns of increasing the means of subsistence with an adequate pace to match the geometric population increase remains valid. Figure produced below attempts to compare the decadal growth of population, GDP at factor cost at constant prices and food grain production since 1950-51.

2.16 On the economic front , GDP (FC) has grown annual by more than 10.2 per cent during 2001-10 , increasing the per capita NNP twofold. During the same period annual exponential growth rate of food production comes out to be 1.15 per cent , still a shade lower than the population grwoth rate during 2001-11. However, if the targeted improvement in foodgrain production of 8.5% as envisaged in the Union Budget document 2011-12 , is actually achieved for the two succesive years of 2010-11 and 2011-12, the average annual growth rate in foodgrain production for 2001-12 would touch about 1.5 per cent , making it somewhat similar to growth in population during this period. However, a comparison among the ten most populous countries in the world , in terms of both Human Development Index and per capita GDP in PPP\$ shows india has a long way to go.



2.17 Population growth since 1950-51, as captured by the Census shows an increasing trend of urbanization wherby the pressure on larger cities has increased considerably resulting in emergence of slums & other civic infrastructure related issues. The graph below summarizes the changing pattern of population distribution wherein share of urban areas has doubled & that of medium sized villages or below, has decreased from about 80 percent to about 50 per cent. For the first time since independence, absolute increasein population is more in urban areas



Sources of Demographic Data & their limitations¹:

2.18 The Indian Population Census is the most credible source of information on Demography (Population characterstics), Economic Activity, Literacy and Education, Housing & Household Amenities, Urbanisation, Fertility and Mortality, Scheduled Castes and Scheduled Tribes, Language, Religion, Migration, Disability and many other socio-cultural and demographic data since 1872. The decennial exerciseis carried out by Office of Registrar General of India, Ministry of Home Affairs and fifteenth Census was conducted by it in 2011. Indian census is the principal source of the data on population size and structure and also provides some estimates of fertility and mortality indirectly. The census data also have the advantage of disaggregation to the level of small regional

units. However, since the census data refer to time points spaced by ten years, the period is too long for fast growing economy like india undergoing rapid urbanization and migration. The Census enumeration suffers from both coverage and content errors and post enumeration surveys provide estimates of these. However, Coverage error has been quite small and is generally below 2 percent.

- 2.19 Ideally, civil registration should yield estimates of birth and death rates (System of Civil Registration, CRS and the registartion of vital events -births and deaths is compulsary by law) but as the system has not been functioning satisfactorily in India, the Sample Registration System, SRS (a system of dual recording involving continuous registration by a local registrar and half yearly survey by a supervisor, in a sample of locations since 1969-70)has served the purpose so far. The estimates of SRS are published in a reasonably short time, normally in about a year after the end of the reference year. But it produces estimates only at the state level and disaggregation to lower levels is not possible. Both Civil Registration System and Sample Registration System are being monitored by O/o Registrar General of India
- 2.20 Various surveys, especially the National Family Health Survey, NFHS (Ministry of Health & Family Welfare gets this survey conducted through the nodal agency International Institute of Population Sciences, Mumbai) also give valuable data on fertility andchild mortality but again face the same constraint since the design and the sample size of these surveys, like the SRS, do not permit estimation of indicators at the district level. Many states in India are larger than most countries of the world, with populations exceeding ten million, and are known to exhibit heterogeneity in physical, economic, and social dimensions. Failure to have indicators for diverse regions within states is a major handicap in carrying out demographic analysis and making forecasts and there seems to be no alternative to strengthening the civil registration system to ensure that all vital events, the registration of which is mandatory by law, are captured. In fact, the SRS was initially designed as a short-term measure, until the coverage of the civil registration system becomes universal, but this interim scheme has continued for over forty years. Newly introduced Annual Health Survey(Ministry of Health & Family Welfare has entrusted the responsibility of this survey to the O/o the Registrar General of India in view of their expertise in handling SRS) has a large enough sample size to obtain district level estimates, but this survey covers barely half the country. The National Population Registerwhich could ultimately provide the information on population closest to treal time basis is also being worked upon by O/o Registrar General of India and may soon be completed.
- 2.21 Some special surveys focus on **migration** and the 64th round of the **National Sample Survey Office** ,**NSSO** carried out during 2007-08 also covered migration (India, Ministry of Statistics and Programme Implementation, 2010). These are quite useful to capture factors underlying migration, to assessing the impact of migration on migrants, on place of origin, to study aspects of remittances, but are not suited for estimating the volume of migration. The new National Population Register would, if the updating of the register can be ensured, be able to give data on migration on a continuous basis
- 2.22 The other potential sources, sample surveys and administrative statistics besides population Census are not commonly used to estimate population size. Surveys also give age-sex structures; however, as the changes in the structure over a short time interval are small, sample surveys are not suited to detect these. Administrative statistics such as numbers of houses, ration cards (cards issued to households to enable purchase of

essential items from specified outlets), and lists of voters, are available. However, in the absence of any idea on the completeness, these are not safe to be used

2.23 At the moment, therefore, the census, the Sample Registration System, and the periodic demographic surveys remain the principal sources, with their known limitations, to study demographic transition in India.

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